



# **Major Projects**

## **M621 Junctions 1 to 7**

### **Statutory Instrument Consultation Document**

**Proposed amendments to slip road and mainline  
speed limits**

**November 2023**

# Summary of the consultation

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<b>Topic of this consultation</b>	National Highways Limited (NHL)'s proposed statutory instrument which will amend the speed limits on certain stretches of the M621 motorway in Leeds.
<b>Scope of this consultation</b>	<p>This consultation provides the opportunity for you to share your feedback on NHL's proposed amendments to the speed limits on certain stretches of the M621 motorway. The proposed amendments are explained in this document.</p> <p>We are keen to have your comments on the proposal set out in this document. We specifically would like to hear how the proposal could affect you, your organisation or those you represent.</p>
<b>Geographical scope</b>	Junctions 1 to 7 of the M621 motorway in Leeds.

## General Information

<b>To</b>	The consultation is aimed at any affected stakeholder groups or individuals.
<b>Body/Bodies responsible for the consultation</b>	National Highways Limited
<b>Duration</b>	The consultation will last for a period of 4 weeks, commencing on 28 November 2023. The consultation will close on 23 January 2024. Please ensure that response arrives before the closing date.
<b>Enquiries</b>	<p>Any enquiries on this consultation should be emailed to <a href="mailto:M621J1to7@nationalhighways.co.uk">M621J1to7@nationalhighways.co.uk</a> or sent by post to:</p> <p><b>Christopher Ward</b> Assistant Project Manager National Highways Limited 2 City Walk Leeds LS11 9AR</p>
<b>How to respond</b>	<p>Please respond to the consultation through our online survey. A link to the survey can be found here:</p> <p><a href="https://highwaysengland.citizenspace.com/he/m621-j1-7-speed-limit-amendments">https://highwaysengland.citizenspace.com/he/m621-j1-7-speed-limit-amendments</a></p> <p>When responding, please state whether you are responding as an individual or representing the views of an organisation. If</p>

	<p>responding on behalf of a larger organisation, please make it clear what organisation you represent and, where applicable, how the views of members were gathered.</p>
<p><b>Additional ways to become involved</b></p>	<p>Alternatively, you can complete the consultation response form at <b>Appendix B</b> and send it by email to: <a href="mailto:M621J1to7@nationalhighways.co.uk">M621J1to7@nationalhighways.co.uk</a></p> <p>or by post to:</p> <p><b>Christopher Ward</b>  Assistant Project Manager  National Highways Limited  2 City Walk  Leeds  LS11 9AR</p>
<p><b>After the consultation</b></p>	<p>All responses received within the consultation period will be considered.</p> <p>Following the consultation, a summary report will be published on NHL's website. The summary report will provide an analysis of the responses received and NHL's feedback on these.</p> <p>Subject to results of the consultation, we envisage that the proposed changes would be operational by <b>July 2024</b>.</p>
<p><b>Compliance with the Government's Consultation principles</b></p>	<p>The consultation complies with the Government's <a href="#">Consultation Principles</a>.</p>
<p><b>Getting to this stage</b></p>	<p>The M621 motorway runs from junction 27 of the M62 to junction 43 of the M1 and serves the centre of Leeds and surrounding areas.</p> <p>The M621 Junctions 1 to 7 Improvement Scheme includes capacity and technology upgrades to the M621 corridor, with the majority of improvements proposed between junctions 1 and 4.</p> <p>The Scheme was confirmed in the Government's first Roads Investment Strategy (RIS1) in 2014, with construction commencing in August 2022.</p> <p>As part of the Scheme, NHL reviewed the speed limits along the M621 motorway. As a result, we are proposing to change the speed limits on certain entry and exit slip roads between junctions 1 to 7 of the M621. This will ensure that appropriate speed limits are in place on all slip roads. We are also proposing to make permanent the current temporary 50mph speed limit in the eastbound direction between junctions 6 and 7.</p> <p>Average speed enforcement cameras between junctions 1 and 5 will also be installed as part of the Scheme and the proposed changes are required to facilitate this upgrade.</p>

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# Executive Summary

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This consultation provides an opportunity for interested parties to comment on NHL's proposal to amend the speed limits on the certain entry and exit slip roads between junctions 1 to 7 on the M621 motorway in Leeds and to extend the 50mph speed limit on the M621 eastbound from junction 6 to junction 7.

The proposed amendments will be implemented by NHL making a new statutory instrument. This statutory instrument will amend the M621 Motorway (Speed Limit) Regulations 2000 (SI 2000 No 1811), which (alongside the M621 Motorway (Speed Limit) (Amendment) Regulations 2007 (SI 2007 No 349)), govern speed limits on the M621 motorway between junctions 1 and 7.

We welcome comments specifically on how the proposal could affect you, your organisation or those you represent.

# 1. How we are conducting the consultation

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## 1.1. What is this consultation about?

This consultation concerns NHL's proposed amendments to speed limits on the certain slip roads on the M621 motorway between junctions 1 to 7, and our proposal to make permanent the temporary 50mph speed limit on the M621 eastbound from junction 6 to junction 7.

These changes are required as part of the M621 Junctions 1 to 7 Improvement Scheme. The speed limit changes will improve road safety by ensuring that appropriate limits are in place on all slip roads. They will also facilitate the installation of speed camera enforcement measures.

## 1.2. Why do we need to amend the speed limits on the M621 slip roads?

The speed limit changes are required due to the M621 motorway's unusual layout. The motorway was built with tighter bends than on rural motorways due to its urban location. Additionally, the junctions are located close together, which results in a high level of weaving traffic. The proposed speed limit changes are required on safety grounds and to help ensure a smooth-running network. Average speed enforcement cameras will be installed between junctions 1 and 5 as part of the Scheme.

## 1.3. How to respond to this consultation

This consultation will run from 28 November 2023 to 23 January 2024. Please ensure that your response reaches us by 11:59pm on the closing date.

If you are responding on behalf of an organisation, it would be helpful if you could make this clear. Please also indicate the nature of the organisation, how many individuals' views are included in the response and ways in which these views were gathered.

You can respond to the consultation by:

Completing our online survey. A link to the survey can be found on the scheme webpage at:

- <https://nationalhighways.co.uk/our-roads/yorkshire-and-north-east/m621-junctions-1-to-7/>
- Completing the consultation response form located at **Appendix B** and returning it to us by email or by post to the addresses below.

**Email:** [M621J1to7@nationalhighways.co.uk](mailto:M621J1to7@nationalhighways.co.uk)

**Post:** **Chris Ward**  
Assistant Project Manager  
National Highways Limited  
2 City Walk  
Leeds  
LS11 9AR

## 1.4. How we will act on your responses

All responses received within the consultation period will be considered. Following the consultation period, a summary consultation report will be made available on NHL's website. The report will provide an analysis of responses received and provide NHL's feedback on these.

## 1.5. Confidentiality of information

Information provided in response to this consultation, including personal information, may be published or disclosed in accordance with the access to information regimes. These are primarily the Freedom of Information Act 2000 (FOIA), the Data Protection Act 1998 (DPA), the UK General Data Protection Regulation (UK GDPR) and the Environmental Information Regulations 2004.

If you would like the information that you provide to be treated as confidential, it would be helpful if you could explain to us why you regard the information as confidential. Any information not published, including personal information, may still be subject to disclosure in accordance with FOIA. If we receive a request for disclosure of such unpublished information, we will take full account of your explanation, but we cannot give an assurance that confidentiality can be maintained in all circumstances. We will not take a standard confidentiality statement included in an email message as a specific request for non-disclosure.

NHL will process your personal data in accordance with the DPA and UK GDPR and in the majority of circumstances this will mean that your personal data will not be disclosed to third parties. However, the information you send us may need to be published in a summary of responses to this consultation.

If you'd like more information about how we manage data, or a copy of our privacy notice, please contact [DataProtectionAdvice@nationalhighways.co.uk](mailto:DataProtectionAdvice@nationalhighways.co.uk).

## 1.6. Further information

To receive further information on the scheme you can contact the project team in writing at:

**Chris Ward**

Assistant Project Manager  
National Highways Limited  
2 City Walk  
Leeds  
LS11 9AR

Or by email: [M621J1to7@nationalhighways.co.uk](mailto:M621J1to7@nationalhighways.co.uk)

Alternatively, visit NHL's website:

<https://nationalhighways.co.uk/our-roads/yorkshire-and-north-east/m621-junctions-1-to-7/>

## 1.7. The Government's Consultation Principles

We are conducting this consultation in accordance with the Government's Consultation Principles, which are listed below.

- Consultations should be clear and concise
- Consultations should have a purpose
- Consultations should be informative
- Consultations are only part of a process of engagement
- Consultations should last for a proportionate amount of time
- Consultations should be targeted
- Consultations should take account of the groups being consulted
- Consultations should be agreed before publication
- Consultation should facilitate scrutiny
- Government responses to consultations should be published in a timely fashion
- Consultation exercises should not generally be launched during local or national election periods

If you have reason to believe this consultation document does not comply with these Consultation Principles, please write to our consultation co-ordinator at the address below, setting out the areas where you believe this consultation does not meet the principles:

**Damian Greenfield**  
National Highways  
2 City Walk  
Holbeck  
Leeds  
LS11 9AR

**Email:** [damian.greenfield@nationalhighways.co.uk](mailto:damian.greenfield@nationalhighways.co.uk)

Further information about the Consultation Principles can be found on the GOV.UK website:

<https://www.gov.uk/government/publications/consultation-principles-guidance>.

## 2. Legislative changes

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### 2.1. Proposed legislative changes

Subject to the outcome of this consultation, NHL proposes to make a statutory instrument under sections 17(2) and (3) of the Road Traffic Regulation Act 1984 (the 1984 Act). Sections 17(2) and (3) of the 1984 Act permit the making of Regulations (by way of a statutory instrument) that regulate the manner in which, and the conditions subject to which, motorways may be used by traffic authorised to use such motorways.

The proposed statutory instrument will amend the M621 Motorway (Speed Limit) Regulations 2000 (SI 2000 No 1811), which (alongside the M621 Motorway (Speed Limit) (Amendment) Regulations 2007 (SI 2007 No 349)), govern speed limits on the M621 motorway.

The new statutory instrument will make changes to the speed limits on certain slip roads and on the M621 eastbound between junctions 6 and 7. It will also make permanent the existing temporary 50mph speed limit on the M621 eastbound from junction 6 to junction 7.

# 3. Proposed speed limit changes

## 3.1. Background

The M621 motorway runs from junction 27 of the M62 to junction 43 of the M1 and serves the centre of Leeds and surrounding areas.

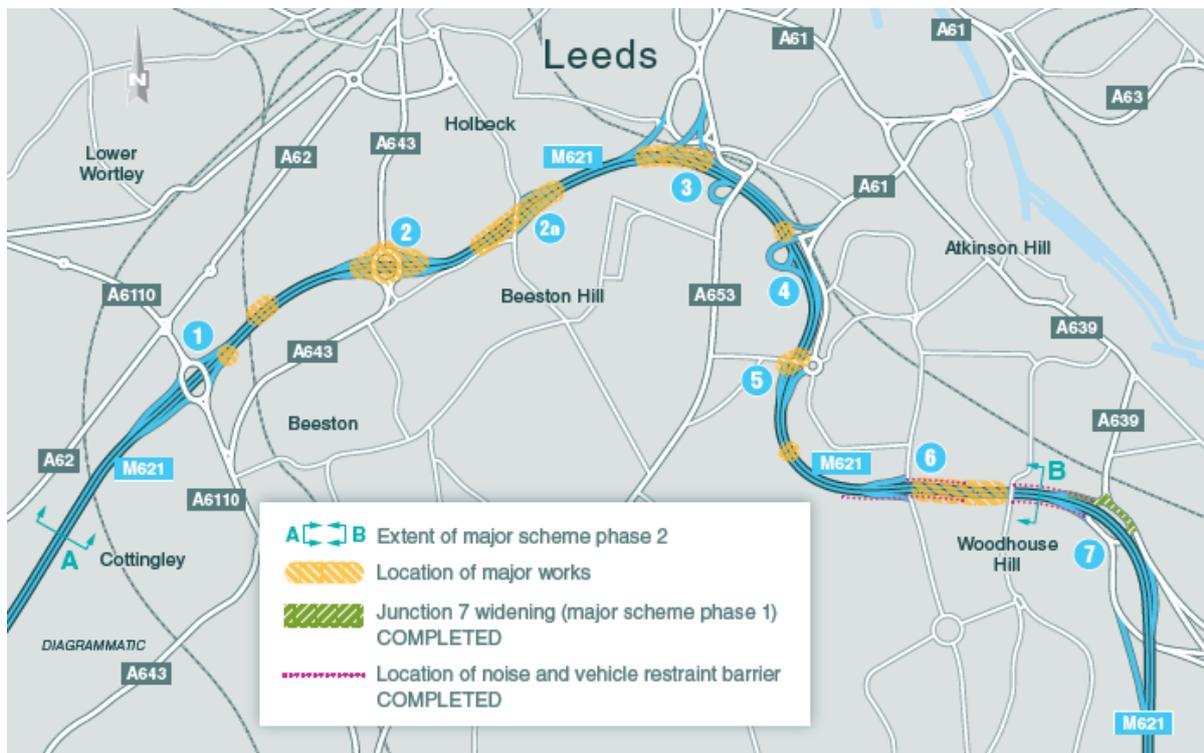
The M621 Junctions 1 to 7 Improvement Scheme includes capacity and technology upgrades to the M621 corridor, with the majority of improvements proposed between junctions 1 to junction 4.

The Scheme entailed a review of speed limits along the M621 motorway. As a result, we are proposing to change the speed limits on:

- certain entry and exit slip roads between junctions 1 to 7 of the M621, and
- the eastbound M621 between junctions 6 and 7, where we plan to make permanent the existing 50mph temporary speed limit.

The proposed changes are set out in section 3.3. below. Average speed enforcement cameras will also be installed as part of the Scheme between junctions 1 and 5.

## 3.2. Map of the affected stretch of motorway



### 3.3 Proposed speed limit changes

Affected length of M621	Speed limit (mph)	Statutory Instrument that requires amendment	Explanation of Change
Eastbound main carriageway J6 to J7	50	The M621 Motorway (Speed Limit) Regulations 2000 (SI 2000 No 1811)	Permanent 50mph speed limit to be extended from junction 6 to junction 7 on the eastbound carriageway, so this is consistent with the existing 50mph speed limit on the westbound carriageway
J7 eastbound exit slip road	50	<i>Not previously covered</i>	Introduction of a new 50mph speed limit (consistent with the proposed 50mph limit on the main carriageway)
J6 westbound entry slip road	50	(SI 2000 No 1811)	Amendment to the distance stated in the SI
	30	(SI 2000 No 1811)	Amendment to the distance stated in the SI
J6 eastbound exit slip road	50	(SI 2000 No 1811)	Amendment to the distance stated in the SI
	30	(SI 2000 No 1811)	Amendment to the distance stated in the SI
J5 westbound exit slip road	50	(SI 2000 No 1811)	Amendment to the distance stated in the SI
	30	(SI 2000 No 1811)	Amendment to the distance stated in the SI
J5 eastbound entry	50	(SI 2000 No 1811)	Amendment to the distance stated in the SI
	30	(SI 2000 No 1811)	Amendment to the distance stated in the SI
J4 westbound exit	50	(SI 2000 No 1811)	Junction 4 westbound exit, wording in the SI will be corrected ('eastbound' should read 'westbound')
J4 westbound entry	50	(SI 2000 No 1811)	Amendment to the distance stated in the SI
	30	(SI 2000 No 1811)	Amendment to the distance stated in the SI
J4 eastbound exit	40	(SI 2000 No 1811)	Amendment to the distance stated in the SI
J4 eastbound entry	50	<i>Not previously covered</i>	Amendment to include the eastbound merge slip road within the 50mph limit
J3 westbound entry	50	(SI 2000 No 1811)	Amendment to the distance stated in the SI
J3 eastbound exit	50	(SI 2000 No 1811)	Amendment to the distance stated in the SI
	30	(SI 2000 No 1811)	Removal of 30mph limit from the existing SI as this section of the slip road will be an all-purpose road with street lighting
J3 eastbound entry	50	(SI 2000 No 1811)	Amendment to the distance stated in the SI
J2A westbound exit	-	(SI 2000 No 1811)	Junction 2A westbound is now permanently closed and needs to be removed from the SI
J2 westbound exit	50	(SI 2000 No 1811)	Amendment to the distance stated in the SI
J2 westbound entry	50	(SI 2000 No 1811)	Amendment to the distance stated in the SI
	40	(SI 2000 No 1811)	Amendment to the distance stated in the SI
J2 eastbound exit	50	(SI 2000 No 1811)	Amendment to the distance stated in the SI
J2 eastbound entry	50	(SI 2000 No 1811)	Amendment to the distance stated in the SI
	40	(SI 2000 No 1811)	Amendment to the distance stated in the SI
J1 westbound exit	50	(SI 2000 No 1811)	Amendments to the distance stated in the SI and to correct 'inner ring round' to 'outer ring road'
J1 eastbound entry	50	(SI 2000 No 1811)	Amendments to the distance stated in the SI and to correct 'inner ring round' to 'outer ring road'

Affected length of M621	Speed limit (mph)	Statutory Instrument that requires amendment	Explanation of Change
	40	<u>(SI 2000 No 1811)</u>	Amendments to distance stated in the SI and to correct 'inner ring round' to 'outer ring road'

# **Appendices**

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**Appendix A – Frequently asked questions**

**Appendix B – Consultation response form**

**Appendix C – List of consultees**

## Appendix A: Frequently asked questions

**Q. What are the proposed changes?**

**A.** The M621 motorway runs from junction 27 of the M62 to junction 43 of the M1 and serves the centre of Leeds and surrounding areas.

We are proposing to amend the speed limits on:

- certain entry and exit slip roads between junctions 1 to 7 of the M621, and
- the eastbound M621 between junctions 6 and 7, where we plan to make permanent the existing 50mph temporary speed limit.

The speed limits between junctions 1 and 5 will be enforced using average speed cameras.

**Q. Why is NHL consulting?**

**A.** NHL is committed to providing an effective consultation and complies with the Government's Consultation Principles. This consultation provides an opportunity for interested parties, individuals and stakeholders to comment on the proposed changes.

All responses received within the consultation period will be considered. Following the consultation period, a summary report will be published on NHL's website. The summary report will provide an analysis of the responses received and NHL's feedback on these.

**Q. Who can respond to the consultation?**

**A.** Anyone can respond to the consultation, including individuals, organisations and affected stakeholder groups.

## Appendix B: Consultation response form

You can provide your views by completing our online survey. A link to the survey can be found on the scheme webpage at:

<https://nationalhighways.co.uk/our-roads/yorkshire-and-north-east/m621-junctions-1-to-7/>

If you would prefer to submit your response in writing, please complete the below response form and return this to us by post or by email to the addresses below. Please ensure your response reaches us by 23:59 on the consultation end date.

**Chris Ward**  
Project Manager  
National Highways Limited  
2 City Walk  
Leeds  
LS11 9AR

Or by email: [M621J1to7@nationalhighways.co.uk](mailto:M621J1to7@nationalhighways.co.uk)

### Part 1: Information about you

Completion of this section is optional but helps with our analysis of results. Section 1.5 of the Consultation Document explains that we may be obliged to release this information if asked to do so.

<b>Name</b>	
<b>Address</b>	
<b>Postcode</b>	
<b>Email</b>	
<b>Company Name or Organisation (if applicable)</b>	

<b>Please tick one box from the list below that best describes you/your company or organisation.</b>	
<input type="checkbox"/>	Small to Medium Enterprise (up to 50 employees)
<input type="checkbox"/>	Large Company
<input type="checkbox"/>	Representative Organisation
<input type="checkbox"/>	Trade Union
<input type="checkbox"/>	Interest Group

	Local Government
	Central Government
	Police
	Member of the public
	Other (please describe):
<b>If you are responding on behalf of an organisation or interest group, how many members do you have and how did you obtain the views of your members:</b>	
<b>If you would like your response or personal details to be treated confidentially please explain why:</b>	

**Part 2: Your Comments**

<b>Q1. Are you in favour of National Highways Limited's proposal to amend the speed limits on certain slip roads between junctions 1 to 7 of the M621 and on the eastbound carriageway of the M621 between junctions 6 and 7 (please tick yes or no in the boxes provided)?</b>	Yes	
	No	
<b>Please provide any comments below.</b>		

**Are there any additional comments you would like to make?**

**Yes**

**No**

<b>Are there any additional comments you would like to make?</b>		

## Appendix C: List of consultees

Government / Local Government bodies	
Hilary Benn MP House of Commons London SW1A 0AA	Stuart Andrew MP House of Commons London SW1A 0AA
Richard Burgon MP House of Commons London SW1A 0AA	Fabian Hamilton MP House of Commons London SW1A 0AA
Andrea Jenkyns MP House of Commons London SW1A 0AA	Rachel Reeves MP House of Commons London SW1A 0AA
Alec Shelbrooke MP House of Commons London SW1A 0AA	Alex Sobel MP House of Commons London SW1A 0AA
Managing Director West Yorkshire Combined Authority Wellington House 40-50 Wellington Street Leeds LS1 2DE	Chief Executive Transport for the North 4 Piccadilly Manchester M1 3BN

Emergency services	
Chief Constable West Yorkshire Police Huddersfield Road Thongsbridge Holmfirth HD9 3JL	The Chief Executive Yorkshire Ambulance Service NHS Trust Trust Headquarters Brindley Way Wakefield 41 Business Park Wakefield WF2 0XQ
The Chief Executive Great North Air Ambulance Service Northumberland Wing The Imperial Centre Grange Road Darlington DL1 5NQ	Chief Fire Officer West Yorkshire Fire and Rescue Oakroyd Hall Bradford Road Birkenshaw West Yorkshire BD11 2DY
National Police Air Service West Yorkshire Police PO Box 9 Laburnum Road Wakefield WF1 3QP	

### Environmental advisory bodies

Natural England 4th Floor, Foss House Kings Pool 1-2 Peasholme Green York YO1 7PX	Historic England 4th Floor Cannon Bridge House 25 Dowgate Hill London EC4R 2YA
Environment Agency Horizon House Deanery Road Bristol BS1 5AH	Campaign to Protect Rural England 5-11 Lavington Street London SE1 0NZ

### Road and transport organisations

DVSA Berkeley House Croydon Street Bristol BS5 0DA	Chairman RAC Foundation 89-91 Pall Mall London SW1Y 5HS
The AA Fanum House Basing View Basingstoke Hampshire RG21 4EA	The RAC RAC House Brockhurst Crescent Walsall WS5 4AW
The Institute of Vehicle Recovery Unit 11, Brook Business Centre Cowley Mill Road Uxbridge UB8 2FX	British Motorcyclists Federation 3 Oswin Road Brailsford Industrial Estate Braunstone Leicester LE3 1HR
Road Haulage Association Roadway House Bretton Way Bretton Peterborough PE3 8DD	Logistics UK Hermes House St John's Road Tunbridge Wells Kent TN4 9UZ
British Motorcyclists Federation 3 Oswin Road Brailsford Industrial Estate Braunstone Leicester LE3 1HR	

### Business organisations

Managing Director The Mid Yorkshire Chamber of Commerce 1st Floor Unit 3 Pennine Business Park Longbow Close Bradley Road Huddersfield HD2 1GQ	Chief Executive Greater Manchester Chamber of Commerce Elliott House 151 Deansgate Manchester M3 3WD
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Other interested parties	
Yorkshire Water Livingstone House Chadwick Street Leeds LS10 1LJ	